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May 19, 1998 EXPARTE OR LATE FILED

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FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Ms. Magalie Roman Salas Secretary **Federal Communications Commission** 1919 M Street, N.W., Room 222 Washington, DC 20554

Re:

Federal-State Joint Service Board on Universal Service

CC Docket No. 96-45

Report of Permissible Ex Parte Meeting

Dear Ms. Salas:

On behalf of Integrated Systems & Internet Solutions, Inc., this is to report that the undersigned met with James Casserly, Senior Legal Advisor to Commissioner Susan Ness, today, April 19, 1998, concerning its pending Objection to Application and Request for Expedited Declaratory Ruling, filed April 3, 1998.

The meeting reviewed the issues raised in the Objection to Application and Request for Expedited Declaratory Ruling and responsive pleadings, as summarized in the enclosed summary.

Should there be any questions in connection with this report, please contact the undersigned.

Respectfully submitted,

INTEGRATED SYSTEMS & INTERNET SOLUTIONS, INC.

Ransey L. Woodworth

Rudolph J. Geist

Its Attorneys

Enclosure

CC:

James Casserly, Esq. William K. Coulter, Esq. Jeffrey S. Linder, Esq.

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SUMMARY OF ISIS 2000 OBJECTION AND REQUEST FOR DECLARATORY RULING

- 1. A process and contract award heavily favoring the higher pre-discount price violates basic FCC competitive bidding rules and policies.
 - By capping the amount to be paid by the Department of Education and awarding a bidding preference to the bidder obtaining ("leveraging") the most USF funding, the Tennessee bidding process sought the highest pre-discount price. As a result, a contract for a \$23 million higher pre-discount price (\$74.3 million vs. \$51.1 million) for substantially similar services was favored. This approach, not based on the objective evaluation of the lowest pre-discount price but which, to the contrary, favored the higher pre-discount price, is a blatant violation of the competitive bidding rules, the purpose of which is to obtain the most cost-effective overall pre-discount price. Neither the Department nor ENA has even responded to this issue.
 - This leverage results largely from a "wash transaction" in which the Department sells existing network equipment (estimated present salvage value \$295,000) to ENA for \$7.5 million and then purchases use of the equipment from ENA for \$7.95 million. transaction has no economic purpose except to inflate the calculated amount paid by the Department by \$7.5 million for USF funding purposes, producing excess USF funding of approximately \$16 million. The Department's actual contribution for services during USF Program fiscal year 1998 is effectively reduced to zero, while the USF fund pays 100%, notwithstanding the Department's established discount limit of 66%.
- 2. The arrangement structured by ENA does not constitute funding-eligible "Internet access services" as that term is commonly understood.
 - The argument that funding is required because there is no express rule against the scheme created by ENA ignores the central fact that the Commission is not obligated to define by rule every

conceivable scheme that will be deemed by the Commission to constitute an abuse of the Commission's rules.

- Terminology describing eligible services must be interpreted by generally accepted definition concepts, rather than be allowed to mask otherwise unallowable transactions.
- 3. The ENA contract is nothing more than a guise to fund the construction of a privately owned commercial wide-area network including a substantial amount of USF discount-ineligible equipment and services.
 - Not only does the ENA contract involve the funding of equipment far beyond "internal connections" that would be eligible for funding, but it more basically would have the USF fund provide all of the start-up capital for the commercial enterprise (with an estimated value of between \$60 and \$160 million) without obtaining any benefit to the public in return. ENA's own Business Prospectus confirms its intent to use the private network funded entirely by public funds to sell commercial services to other customers.
 - The ENA contract would have federal USF funds pay for, on ENA's behalf, the capitalization costs of multiple ineligible point-of-presence (POP) facilities and statewide telecommunications connections, ineligible caching servers and teacher training for ENA's private commercial use.

May 14, 1998